1 3 4 5 UNITED STATES DISTRICT COURT EASTERN DISTRICT OF WASHINGTON 6 7 SANDRA CISKE and DANIEL CISKE, and their marital 8 community, 9 Plaintiffs, NO. CV-06-3085-RHW (Consolidated) 10 v. 11 HOUSE OF BLUES CONCERTS. INC.; STARPLEX CORPORATION; CROWD MANAGEMENT SYSTEMS, a ORDER DENYING IN PART, 12 GRANTING IN PART MOTIÓN TO STRIKE *INTER ALIA* 13 wholly owned subsidiary of Starplex, Inc., 14 Defendants. 15 16 DANIEL CISKE and SANDRA CISKE, and their marital 17 community, 18 Plaintiffs. 19 v. 20 KEN MacDONALD; KLICKITAT COUNTY; MARYHILL WINERY; MARYHILL WINERY 21 AMPHITHEATER. LLC: 22 STARPLEX CORPORATION: CROWD MANAGEMENT 23 SYSTEMS; a wholly owned subsidiary of Starplex, Inc., 24 Defendants. 25 26 Before the Court are Defendant Klickitat County's Motion for Summary 27 Judgment (Ct. Rec. 68) and Motion for Joinder in Defendant Ken MacDonald's 28 ORDER DENYING IN PART, RESERVING IN PART MOTION TO STRIKE INTER ALIA \* 1

Motion to Strike (Ct. Rec. 161). Also before the Court are Defendant Ken 1 2 MacDonald's Motion for Summary Judgment (Ct. Rec. 74), Motion to Strike (Ct. 3 Rec. 152), Motion to Expedite Regarding Motion to Strike (Ct. Rec. 178), Motion to Expedite Regarding Overlength Brief (Ct. Rec. 180), and Motion for Leave to 4 5 File Excess Pages (Ct. Rec. 182). Currently pending are also several motions 6 offered by and against Defendants House of Blues, Maryhill Winery, and Maryhill 7 Amphitheatre (Ct. Recs. 48, 84, 112, 144, 146, 165, 171, & 174). Those parties settled their claims with Plaintiffs, so those motions are denied as moot. A 9 hearing was held on April 15, 2008. Plaintiff Daniel Ciske was present and represented by Timothy Ford and Katherine Chamberlain. Jerry Moberg appeared 10 11 on behalf of Defendant Klickitat County, and Michael McFarland appeared on 12 behalf of Defendant Ken MacDonald. 13 I. 14

## Motion to Strike

Because the Court's holding on MacDonald's Motion to Strike (Ct. Rec. 152) could affect its reasoning on the remaining motions, the Court addresses this motion first. Defendant MacDonald, joined by Klickitat County, moves the Court to strike certain evidence offered in support of Plaintiffs' statement of facts. Under Federal Rule of Civil Procedure 56(e), an affidavit supporting or opposing summary judgment must "set out facts that would be admissible in evidence[.]" Fed. R. Civ. P. 56(e)(1). MacDonald submits that a number of documents attached to Plaintiffs' counsel's declaration should be stricken because they were not properly authenticated, they are inadmissible character evidence, they are hearsay, and/or they are not relevant or speculative. Plaintiffs objected to this motion's

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<sup>&</sup>lt;sup>1</sup> In particular, MacDonald asks the Court to strike Exhibits 32, 33, 40, 41, 42, 43, 44, 45, 48, 58, and 61-65 to the Declaration of Timothy Ford because they have not been properly authenticated; Exhibits 40, 41, 42, 43, 44, 47, 48, 49, 56, 58, 59, 61-65, and portions of 29 and 54 because they contain inadmissible

length and to MacDonald's request to hear it on an expedited basis. The Court opts to consider the motion as filed and in conjunction with the summary judgment motions.

### A. Authenticity

The Ninth Circuit has "repeatedly held that unauthenticated documents cannot be considered in a motion for summary judgment." *Orr v. Bank of Am., NT & SA*, 285 F.3d 764, 773 (9th Cir. 2002). "Authentication is a special aspect of relevancy concerned with establishing the genuineness of evidence." *Id.* at 773 n.7. In a summary judgment motion, documents may be authenticated through personal knowledge or through any manner permitted by Federal Rule of Evidence 901(b) or 902. *Id.* at 774 (citing Fed. R. Evid. 901(b) (providing ten approaches to authentication); Fed. R. Evid. 902 (self-authenticating documents need no extrinsic foundation)). The documents "must be 'attached to an affidavit that meets the requirements of [Fed. R. Civ. P.] 56(e) and the affiant must be a person through whom the exhibits could be admitted into evidence." *Id.* (citation omitted).

Documents produced in discovery by an opposing party are deemed authentic when offered by the party-opponent. *Id.* at 777, 777 n.20. Additionally, "when a document has been authenticated by a party, the requirement of

character evidence; Exhibits 32, 33, 40, 41, 42, 43, 44, and 61-65 because they are inadmissible hearsay; and Exhibit 33 because it is not relevant, it is inadmissible opinion testimony, and it is speculative.

<sup>&</sup>lt;sup>2</sup> The Court notes that the personal knowledge requirement only applies to documents sought to be admitted by being attached to an affidavit. *Orr*, 285 F.3d at 778 n.24. Documents attached to an exhibit list, for instance, "could be authenticated by review of their contents if they appear to be sufficiently genuine." *Id.* (citations omitted).

authenticity is satisfied as to that document with regards to all parties, subject to the right of any party to present evidence to the ultimate fact-finder disputing its authenticity." *Id.* at 776.

Plaintiffs responded to this motion by filing an affidavit which establishes that the documents whose authenticity was challenged were offered by either Klickitat County or MacDonald in discovery. It does not appear from the briefing that MacDonald or Klickitat County challenges the genuineness of these documents. Accordingly, the Court denies the motion to strike Exhibits 32, 33, 40, 41, 42, 43, 44, 45, 48, 58, and 61-65 to the Declaration of Timothy Ford on the basis of authentication.

#### B. Character Evidence

MacDonald next asks the Court to strike certain evidence because it is inadmissible character evidence pursuant to Federal Rule of Evidence 404(b). Rule 404(b) states that "evidence of other crimes, wrongs, or acts is not admissible to prove the character of a person in order to show action in conformity therewith. It may however be admissible for other purposes, such as motive, opportunity, intent, preparation, plan, knowledge, identity, . . . ." Fed. R. Evid. 404(b). MacDonald submits that this rule mandates exclusion of prior employee reprimands and alleged misconduct. He argues that evidence regarding the character of a witness is only admissible pursuant to Rules 607, 608, and 609.

Rule 608 permits opinion and reputation evidence of character for truthfulness or untruthfulness, but does not allow the introduction of extrinsic evidence to prove specific instances of conduct that illustrate the witness's character. Fed. R. Evid. 608. Rule 609 precludes the introduction of prior convictions that are more than ten years old except under certain circumstances.

Fed. R. Evid. 609. MacDonald also cites to Rule 403<sup>3</sup> in support of exclusion of the exhibits listed. The evidence MacDonald seeks to exclude on this basis includes his prior employee reprimands, his prior convictions for DUI and minor in possenssion in the 1980's, and other evidence of alleged misconduct.

As the Court stated at the hearing, it appears Plaintiffs offer the evidence regarding MacDonald's history of reprimands by his then-employer, Klickitat County Sheriff's Office, not to prove his character or to show action in conformity therewith, but instead to prove motive (as to MacDonald) and knowledge (as to Klickitat County). The Court finds that the evidence regarding MacDonald's convictions from the 1980's, his terminations from jobs before being hired by Klickitat County, and any reprimands for alleged misconduct after the incident involving Plaintiffs are not admissible for those purposes. Therefore, page 15 of Exhibit 29, Exhibit 44, page 7 of Exhibit 49, and Exhibit 58 to the Declaration of Timothy Ford are stricken.

However, the Court notes that the record is not well developed regarding the remaining allegations of misconduct and reprimands. As it mentioned at the hearing, the Court cannot ascertain from the record as it now stands whether the evidence apart from the Sheriff's Office's official letters of reprimand (Exhibits 40, 42, & 43) would be admissible under Rule 403. Therefore, the Court reserves ruling on the motion to strike the remaining exhibits and portions thereof on this basis.

# C. Hearsay

<sup>&</sup>lt;sup>3</sup> Rule 403 states "[a]lthough relevant, evidence may be excluded if its probative value is substantially outweighed by the danger of unfair prejudice, confusion of the issues, or misleading the jury, or by considerations of undue delay, waste of time, or needless presentation of cumulative evidence." Fed. R. Evid. 403.

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MacDonald seeks to strike another group of exhibits because he asserts they are inadmissible as hearsay. This evidence relates to the arrest and acquittal of Plaintiff Daniel Ciske and to MacDonald's employment history with the Klickitat County Sheriff's Office. MacDonald asserts that this evidence is offered to prove the truth of the matter asserted and thus constitutes inadmissible hearsay. MacDonald submits that Exhibit 33, which is the transcript of Judge Brian Altman's ruling for acquittal in Mr. Ciske's criminal trial, is inadmissible hearsay, as are Mr. Ciske's booking summary sheet and the records in MacDonald's administrative file.

Hearsay is "a statement other than one made by the decalarant while testifying at the trial or hearing, offered in evidence to prove the truth of the matter asserted." Fed. R. Evid. 801(c). The Court's conclusion that the records from MacDonald's personnel file are being offered to show motive and knowledge likewise illustrates that those records are not hearsay, for they are not being offered to show the truth of the matter asserted. See Fed. R. Evid. 801. This leaves Exhibit 33, the transcript of Judge Altman's ruling for acquittal in Mr. Ciske's criminal trial.

The Ninth Circuit has found that a prior judgment is "hearsay to the extent that it is offered to prove the truth of the matters asserted in the judgment." *United States v. Boulware*, 384 F.3d 794, 805-06 (9th Cir. 2004), *cert. denied* 546 U.S. 814 (2005).

It is even more plain that the introduction of discrete judicial factfindings and analysis underlying the judgment to prove the truth of those findings and that analysis constitutes the use of hearsay. The concern about evidence that is neither based on personal knowledge nor subject to cross-examination, which explains an ultimate judgment's treatment as hearsay, . . . is even more pronounced when dealing with statements that recapitulate in detail others' testimony and declarations. We therefore agree with the Fourth, Tenth, and Eleventh Circuits that judicial findings of facts are hearsay, inadmissible to prove the truth of the findings unless a specific hearsay exception exists.

United States v. Sine, 493 F.3d 1021, 1036 (9th Cir. 2007) (internal citation

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omitted). Plaintiffs have not submitted any specific hearsay exception which would render Exhibit 33 admissible. Therefore, the Court grants MacDonald's motion to strike Exhibit 33 to the Declaration of Timothy Ford on this basis.

#### II. **Motions for Summary Judgment**

#### A. Standard of Review

Summary judgment is appropriate if the "pleadings, depositions, answers to interrogatories, and admissions on file, together with the affidavits, if any, show that there is no genuine issue as to any material fact and that the moving party is entitled to judgment as a matter of law." Fed. R. Civ. P. 56(c). "When the moving party has carried its burden of [showing that it is entitled to judgment as a matter of law], its opponent must do more than show that there is some metaphysical doubt as to material facts. In the language of [Rule 56], the nonmoving party must come forward with 'specific facts showing that there is a genuine issue for trial." Matsushita Elec. Indus. Co. v. Zenith Radio Corp., 475 U.S. 574, 586-87 (1986) (quoting Fed.R.Civ.Pro. 56(e)) (emphasis in original) (internal citations omitted). If the nonmoving party fails to make such a showing for any of the elements essential to its case for which it bears the burden of proof, the trial court should grant the summary judgment motion. Celotex Corp. v. Catrett, 477 U.S. 317, 322 (1986). When considering a motion for summary judgment, a court should not weigh the evidence or assess credibility; instead, "the evidence of the non-movant is to be believed, and all justifiable inferences are to be drawn in his favor." Anderson v. Liberty Lobby, Inc., 477 U.S. 242, 255 (1986).

#### В. **Facts**

The facts below are undisputed unless otherwise indicated. All of the claims against the Defendants in this matter arise out of the same series of events.

On September 17, 2004, Plaintiffs Daniel and Sandra Ciske and a friend, Emily Leslie, attended the Willie Nelson concert at the Maryhill Winery. Mr. Ciske was a 59-year-old insurance agent with no criminal record at that time.

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Defendant Deputy Ken MacDonald was a Klickitat County Sheriff's Deputy working security at the concert. Klickitat County asserts MacDonald was off-duty that evening and working for Maryhill, Starplex, and/or Crowd Management Systems. Plaintiffs argue that he was in uniform performing law enforcement duties, and that he was working for the Maryhill Winery with the knowledge and permission of Klickitat County at the time he arrested Mr. Ciske and prosecuted Mrs. Ciske.

Patrons of the concert were required to park some distance away from the Winery, and buses were provided to take them back to their cars after the concert ended. There were only eight buses available to serve about 4,000 concert-goers. Consequently, many concert attendees had to wait for a considerable amount of time in the rain. At the end of the show, Plaintiffs decided to walk to their car rather than wait for the bus.

As they were walking, Mrs. Ciske was stopped by a security guard and told she could not walk any further. She responded that there was no law against walking, and, when she saw her husband still walking in front of her, she continued walking. According to Mrs. Ciske, at that point Dan Lasswell (a Crowd Management Systems (CMS) employee) appeared in front of her, put his hands on her chest, and stopped her. She responded by asking him "what the hell" he was doing. Mr. Ciske heard the commotion, turned around, and saw Lasswell with his hands on Mrs. Ciske's chest, and possibly breasts, so he yelled at him to "get your fucking hands off my wife or I will kick your ass."

Deputy MacDonald then stepped in, and he yelled something to Mr. Ciske

<sup>&</sup>lt;sup>4</sup> Many facts relate to the interaction between MacDonald and Mr. Ciske. However, Mr. Ciske settled his claims with both Klickitat County and MacDonald. The only remaining claims are those between Mrs. Ciske and Defendants Klickitat County and MacDonald.

about repeating what Mr. Ciske had said to Lasswell. Mr. Ciske did repeat his threat, and MacDonald then told Mr. Ciske he was under arrest. Plaintiffs assert that MacDonald provoked this verbal exchange. Plaintiffs also assert he arrested Mr. Ciske without probable cause.

MacDonald attempted to restrain Mr. Ciske by placing an arm behind his back, but Ciske spun away from him and a scuffle ensued. Plaintiffs characterize the "scuffle" as an assault. During the scuffle, assault, or arrest, Plaintiffs state that MacDonald knocked Mr. Ciske to the ground, purposely hit his head against a rough stone surface, and pulled his arms behind his back, injuring his knees, face, and shoulders. Mr. Ciske was also sprayed with pepper spray by an assisting deputy, Deputy Kaley. Plaintiffs assert that when MacDonald arrested Mr. Ciske, he claimed to be exercising his police powers as a Klickitat County deputy.

Klickitat County asserts that MacDonald contended during the scuffle that Mrs. Ciske was grabbing at his jacket in an attempt to pull him away from Mr. Ciske, so he cited her for obstruction of justice. Plaintiffs dispute that MacDonald contended Mrs. Ciske grabbed his jacket at that time, and they submit he did not cite Mrs. Ciske for obstruction of justice until later. Plaintiffs state that, at the scene of the incident, MacDonald did not cite or charge Mrs. Ciske, or even ask for her identification. MacDonald states that Mrs. Ciske became very upset and began yelling aggressive language at the time of the arrest. Plaintiffs assert that Mrs. Ciske had no physical contact with MacDonald during the arrest. Lasswell eventually pushed Mrs. Ciske to the ground and handcuffed her, injuring her in the process.

Plaintiffs assert MacDonald only charged Mrs. Ciske with obstruction after she went to the Klickitat County Sheriff's Office and complained about his misconduct. She and her friend, Ms. Leslie, went to the Sheriff's Office immediately from Maryhill Winery to see about Mr. Ciske, and two deputies took pictures of the injuries to her hand and the injuries and bruises on her hips and

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legs. During this process, MacDonald took Mrs. Ciske's identification, later returning with a citation charging her with obstruction of justice. The citation issued by MacDonald stated that Mrs. Ciske "attacked me grabbing at my jacket and trying to pull me off her husband." MacDonald and two other witnesses testified at trial that Mrs. Ciske jumped on his back when he was trying to gain control over Mr. Ciske. However, Mrs. Ciske and two other witnesses testified that she did not. The citation of Mrs. Ciske initiated a criminal prosecution for a gross misdemeanor.

Mrs. Ciske did not file a written complaint at the Sheriff's Office that night because she decided to speak to her attorney first. Nothing was done to investigate her complaints. Plaintiffs submit that Klickitat County's Rules of Conduct require its employees to promptly record a citizen complaint in writing and submit it to his or her supervisor, but Klickitat County disputes this characterization of the policy. Klickitat County states that, even though a Sergeant spoke to Mrs. Ciske about filing a complaint, she refused to do so, and she did not tell him she wanted to pursue one against MacDonald.

After Mr. Ciske was in custody, Plaintiffs note that it was apparent both he and Mrs. Ciske had been injured. Plaintiffs assert they were both injured as a result of MacDonald's actions. Klickitat County disputes this and notes that Mrs. Ciske testified that her injuries were caused when she was pushed to the ground by CMS employee Lasswell. MacDonald had Mr. Ciske booked on a felony assault charge. Mr. Ciske remained in jail for the weekend as a result of the felony charge. The Klickitat County Prosecuting Attorney filed misdemeanor charges against Mr. Ciske in lieu of felony charges, however.

Plaintiffs state that, because of his misconduct record, MacDonald stood to lose his job because of his "mistreatment" of Mr. Ciske. Plaintiffs cite to several incidents in MacDonald's record in their statement of facts, including three separate letters of reprimand. They state that, as a result of an earlier incident in

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which he used excessive force, MacDonald was suspended for three days on October 22, 2003, and that he was told that another such incident could result in his termination. Plaintiffs maintain that MacDonald therefore knew that Mrs. Ciske's complaint about his misconduct could cost him his job, but Defendants assert this is inadmissible speculation.

Mrs. Ciske challenged her citation in court and went to trial, where she asserted the defense of self or others as a defense. She was acquitted on the obstruction charge, and the jury determined that any use of force was lawful and she was protecting her family. Plaintiffs include in their statement of facts both of their testimony of what they recalled transpired that night, along with the testimony of their friend, Ms. Leslie, who was accompanying them, and the closing arguments of their attorney. All parties also submit the jury instructions.

At the time of the incident, Plaintiffs note that the Sheriff of Klickitat County was Chris Mace, a friend of MacDonald. Plaintiffs state he was a "close, personal friend," but Klickitat County disputes this characterization and submits they had a relationship similar to Sheriff Mace's relationship with other deputies. Plaintiffs submit several incidents of misconduct or alleged misconduct from MacDonald's employment of which Sheriff Mace was aware. Klickitat County clarifies and objects to the inclusion of these incidents in the record, as does MacDonald. Plaintiffs also submit comments about misconduct by and Sheriff Mace's favoritism of MacDonald. MacDonald left the Klickitat County Sheriff's Office in September 2007.

# C. Analysis

## 1. Claims Under § 1983

Plaintiff Sandra Ciske asserts the same claims against both Defendants Klickitat County and Ken MacDonald: § 1983, malicious prosecution, and derivative and consortium claims. MacDonald's and Klickitat County's motions address only the § 1983 and state law malicious prosecution claims.

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Section 1983 creates a cause of action against any person who, acting under color of state law, violates the constitutional rights of another person. 42 U.S.C. § 1983; *Mabe v. San Bernardino County, Dep't of Public Soc. Serv.*, 237 F.3d 1101, 1106 (9th Cir. 2001). To succeed on a § 1983 claim, Plaintiff must show that (1) the conduct complained of was committed by a person acting under color of state law; and (2) the conduct deprived her of a constitutional right. *Long v. County of Los Angeles*, 442 F.3d 1178, 1185 (9th Cir. 2006).

### a. Fourth Amendment Claim

Mrs. Ciske first alleges that Defendants violated her Fourth Amendment right to be free from an unreasonable seizure of her person. A Fourth Amendment seizure occurs when a person is held in custody by arresting officers. Karam v. City of Burbank, 352 F.3d 1188, 1193 (9th Cir. 2003). Defendant MacDonald argues that Mrs. Ciske was never taken into custody, and that the issuance of a criminal citation does not amount to a constitutional "seizure." Case law supports this conclusion. See Britton v. Maloney, 196 F.3d 24, 29-30 (1st Cir. 1999) (holding that "[a]bsent any evidence [plaintiff] was arrested, detained, restricted in his travel, or otherwise subject to a deprivation of his liberty before the charges against him were dismissed, the fact that he was given a date to appear in court is insufficient to establish a seizure within the meaning of the Fourth Amendment.") (cited with approval in Karam, 352 F.3d at 1193); see also Martinez v. Carr, 479 F.3d 1292, 1299 (10th Cir. 2007) (finding that "the issuance of a citation, even under threat of jail if not accepted, does not rise to the level of a Fourth Amendment seizure"). Although the Ninth Circuit has not reached the exact issue present here, it came close in Karam, in which it found that pretrial release conditions that required the plaintiff to "show up for court appearances and obtain permission from the court if she wanted to leave the state" were "de minimus" and did not constitute a Fourth Amendment seizure. 352 F.3d at 1194.

Plaintiffs argue that the above-cited holdings do not preclude her **ORDER DENYING IN PART, RESERVING IN PART MOTION TO STRIKE INTER ALIA** \* 12

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constitutional claim under the Fourth Amendment. They direct the Court to Justice Ginsburg's concurring opinion in *Albright v. Oliver*, 510 U.S. 266, 278-79 (1994) (Ginsburg, J. concurring); in which she explains that common law regarded "the difference between pretrial incarceration and other ways to secure a defendant's court attendance as a distinction between methods of retaining control over a defendant's person, not one between seizure and its opposite." However, this not controlling precedent, and there has since been published a Ninth Circuit case that contradicts Plaintiffs' desired interpretation. *Karam*, *supra*.

The parties do not dispute that MacDonald issued Mrs. Ciske a citation only, nor do they dispute that she was never taken into custody. Therefore, there is no genuine issue of material fact regarding Mrs. Ciske's Fourth Amendment claim. Accordingly, regardless of MacDonald's motivation for citing Mrs. Ciske, no constitutional seizure occurred and there is no cognizable claim under § 1983 for a Fourth Amendment violation against Defendant MacDonald or Defendant Klickitat County. The Court grants Defendants summary judgment on this claim.

## b. Fourteenth Amendment Claim

Next, Mrs. Ciske alleges that Defendants "caused her to be prosecuted" by issuing her a criminal citation without probable cause and based upon "knowingly false statements." This is in essence a constitutionally-based malicious prosecution claim.

"To prevail on a § 1983 claim of malicious prosecution, a plaintiff 'must show that the defendants prosecuted [him] with malice and without probable cause, and that they did so for the purpose of denying [him] equal protection or another specific constitutional right." Awabdy v. City of Adelanto, 368 F.3d 1062, 1066 (9th Cir. 2004) (quoting Freeman v. City of Santa Ana, 68 F.3d 1180, 1189 (9th Cir. 1995)). As is the case here, malicious prosecution claims may be brought against persons other than prosecutors who have wrongfully caused charges to be filed. Id.

The "malice" element of a malicious prosecution claim "relates to the subjective intent or purpose with which the defendant acted in initiating the prior action[,]" and it is "usually a question of fact for the jury to determine." *Estate of Tucker v. Interscope Records, Inc.*, 515 F.3d 1019, 1030 (9th Cir. 2008) (citations omitted). However, summary judgment based on lack of malice may still be appropriate "when there is no evidence from which a reasonable fact finder could conclude that the defendant pursued the underlying action with malice." *Id.* 

Probable cause, in contrast, is a question of law which requires an objective inquiry: "whether a reasonable person would have thought that the [underlying] claim was legally tenable 'without regard to [the defendant's] mental state." *Id.* at 1031 (citation omitted). "[W]hen the state of the defendant's factual knowledge is resolved or undisputed, it is the court which decides whether such facts constitute probable cause or not." *Id.* (citation omitted).

Defendant MacDonald argues that Mrs. Ciske has no constitutional right "to be free from criminal prosecution except upon probable cause." *Albright*, 510 U.S. at 268. However, a malicious prosecution claim is still cognizable under § 1983 so long as the plaintiff proves the defendants "acted for the purpose of depriving him of a 'specific constitutional right[.]'" *Awabdy*, 368 F.3d at 1069. Plaintiffs assert MacDonald acted for the purpose of depriving her of her First Amendment right to file a complaint against him. Plaintiffs submit that Mrs. Ciske's First Amendment rights were implicated when MacDonald gave her the citation, and they point out that there is "abundant circumstantial evidence" that this was the reason MacDonald charged her.

Defendant MacDonald also argues that Mrs. Ciske's malicious prosecution claim is based on her assertion that he provided false information and false testimony at her trial about her jumping on his back. He submits that her claim is therefore precluded because of the jury's finding in her case that she used "reasonable force" to defend her husband. He maintains she is collaterally

estopped from arguing now that she did not jump on his back. Defendant MacDonald is essentially attempting to erase this issue of fact from this Court's record by virtue of that jury's holding.

Plaintiffs maintain that MacDonald cannot establish the first necessary element for collateral estoppel to apply: identity of issues. See State v. Williams, 132 Wn.2d 248, 254 (1997) (listing the elements for collateral estoppel under Washington law as "(1) the issue decided in the prior adjudication must be identical with the one presented in the second; (2) the prior adjudication must have ended in a final judgment on the merits; (3) the party against whom the plea of collateral estoppel is asserted must have been a party or in privity with a party to the prior litigation; and (4) application of the doctrine must not work an injustice"). Plaintiffs assert that MacDonald cannot use Mrs. Ciske's acquittal to curtail her rights in a later civil case based on the jury's finding and inferences from it. Mrs. Ciske stands by her assertion that she did not jump on MacDonald's back, and she submits that the jury's finding that she acted in self-defense does not collaterally estop her from making this assertion.

The Court finds that MacDonald has not established all the elements of collateral estoppel so as to preclude the Court's consideration of the parties' factual dispute regarding the events leading to the issuance of Mrs. Ciske's citation for obstruction.<sup>5</sup> Consequently, taking Plaintiffs' version of the facts as true, as the Court must in summary judgment, the Court may assume Mrs. Ciske did not jump on MacDonald's back at the time of Mr. Ciske's arrest. The Court finds that there are genuine issues of material fact regarding probable cause.

Plaintiffs further assert that there is sufficient evidence on the record to raise

<sup>&</sup>lt;sup>5</sup> Under RCW § 9A.76.020, "[a] person is guilty of obstructing a law enforcement officer if the person willfully hinders, delays, or obstructs any law enforcement officer in the discharge of his or her official powers or duties."

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an inference of malice and of a motivation to deprive her of her constitutional right to file a complaint. MacDonald counters that Plaintiffs' conclusion that he cited her to silence her criticism of him is pure speculation, and that the facts show that he issued the citation before she made any complaint and before he had any knowledge that she would make a complaint. Defendant argues that a party cannot defeat a motion for summary judgment with evidence that amounts to speculation and conjecture. O.S.C. Corp. v. Apple Computer, Inc., 792 F.2d 1464, 1466-67 (9th Cir. 1986).

From the pleadings, it is obvious that the parties disagree as to the facts underlying Mrs. Ciske's citation and MacDonald's motivation for issuing the citation. Whether MacDonald acted with "malice" is generally a question for the jury, and the Court finds that the evidence showing the timing of the events on the night in question<sup>6</sup> in conjunction with the evidence of MacDonald's past letters of reprimand is sufficient to create an inference that MacDonald was motivated to issue the citation in order to deprive Mrs. Ciske of her constitutional right to file a complaint. Accordingly, the Court finds that genuine issues of material fact exist and summary judgment is not appropriate for Mrs. Ciske's § 1983 malicious prosecution claim.

# c. Municipal Liability

"[A] municipality cannot be held liable solely because it employs a tortfeasor—or in other words, a municipality cannot be held liable under § 1983 on a respondeat superior theory." Monell v. Dep't of Social Servs. of City of New York, 436 U.S. 658, 691 (1978) (emphasis in original). "[I]t is when execution of a

<sup>&</sup>lt;sup>6</sup> Mrs. Ciske was present when MacDonald was arresting Mr. Ciske at Maryhill Winery. He did not issue a citation there or ask for her identification. MacDonald instead issued citation after Mrs. Ciske went to the Sheriff's Office to see about her husband and complain about MacDonald's treatment of him.

government's policy or custom . . . inflicts the injury that the government as an entity is responsible under § 1983." *Id.* at 694. "A policy is a deliberate choice to follow a course of action . . . made from among various alternatives by the official or officials responsible for establishing final policy with respect to the subject matter in question." *Long v. County of Los Angeles*, 442 F.3d 1178, 1185 (9th Cir. 2006) (internal quotation marks and citation omitted).

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Plaintiffs correctly point out that at the time MacDonald issued the citation and initiated the prosecution of Mrs. Ciske, he was acting under color of state law and in his capacity as an employee of Klickitat County. Plaintiffs' assert Klickitat County had a policy of inaction regarding MacDonald's misconduct, and that Sheriff Mace essentially ratified MacDonald's conduct. Plaintiffs discuss at great length in their response memorandum MacDonald's relationship, personal and professional, with Sheriff Mace, and they allege that under Sheriff Mace the County's disciplinary process was flawed and that Sheriff Mace's deliberate indifference of MacDonald's repeated and regular misconduct was the "moving force" behind MacDonald's violation of Mrs. Ciske's constitutional rights. The Court cannot determine whether Plaintiffs are raising a ratification argument for municipal liability or a failure to act theory, but it finds that neither supports a finding of municipal liability.

The ratification doctrine originated as a basis for municipal liability in St. Louis v. Praprotnik, 485 U.S. 112 (1988). Haugen v. Brosseau, 351 F.3d 372, 393 (9th Cir. 2003). A plurality of the Supreme Court in Proprotnik stated that "[i]f the authorized policymakers approve a subordinate's decision and the basis for it, their ratification would be chargeable to the municipality because their decision is final." Praprotnik, 485 U.S. at 127. Therefore, "[a] single decision by a municipal policymaker 'may be sufficient to trigger section 1983 liability under Monell, even though the decision is not intended to govern future situations, . . . but the plaintiff must show that the triggering decision was the product of a ORDER DENYING IN PART, RESERVING IN PART MOTION TO

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'conscious, affirmative choice' to ratify the conduct in question." *Haugen*, 351 F.3d at 393 (internal citation omitted).

Plaintiffs point to one incident not mentioned above in which they claim MacDonald falsely charged an individual, Nathan Lane, after he attempted to file a complaint with the Sheriff's Office. Klickitat County and MacDonald dispute Plaintiffs' version of the events surrounding the Lane incident. Looking at the two exhibits related to the Lane incident, Exhibits 41 and 59, it is clear that Mr. Lane did not file a written complaint and that he was not issued a citation nor was he aware of any potential for a citation. Exhibit 41 is the police report generated after Mr. Lane called the Klickitat County Sherrif's Office. The report, which is date and time stamped to show it was written on August 24, 2003, at 23:24:08, states that Mr. Lane called dispatch at 20:27, approximately three hours before the report was written, to report that Deputy MacDonald assaulted him at the Maryhill Winery. The reporting officer attempted to contact Mr. Lane, but the number he had was not in service. The reporting officer also contacted MacDonald, who said he had already drawn a case number on the matter and believed that Mr. Lane should have been arrested. Nothing else came of the incident. Mr. Lane did not file a complaint or ever contact the Sheriff's Office again, and MacDonald did not issue a citation. Sheriff Mace testified that he was not aware of the incident. (Ct. Rec. 137, at 261; Mace Dep., at 86).

Taking Plaintiffs' version of the facts surrounding the Lane incident as true, and assuming MacDonald did assault Mr. Lane as Mr. Lane claims in his affidavit, the Court cannot infer from these facts that the County's and/or Sheriff Mace's failure to discipline MacDonald in this one specific instance is an adequate basis for municipal liability under *Monell*. See Haugen, 351 F.3d at 393 (finding that "[a]lthough some municipal pronouncements ratifying a subordinate's action could be tantamount to the announcement or confirmation of a policy for purposes of *Monell*, here there are no facts in the record that suggest that the single failure

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to discipline [the defendant] rises to the level of such a ratification."). Considering the short amount of time between Mr. Lane's call and the writing of the report, along with the lack of follow up on any party's behalf, Plaintiffs have not shown any "triggering decision" that ratified MacDonald's conduct, let alone that the decision was made consciously and affirmatively to ratify his conduct. Although there may be a genuine issue of fact regarding what happened between MacDonald and Mr. Lane on August 24, 2003, it is not material to Klickitat County's liability for MacDonald's actions involving Mrs. Ciske.

To impose liability against a municipality for its failure to act, a plaintiff must show: "(1) that a county employee violated the plaintiff's constitutional rights; (2) that the county has customs or policies that amount to deliberate indifference; and (3) that these customs or policies were the moving force behind the employee's violation of constitutional rights." Long, 442 F.3d at 1186. The Ninth Circuit has noted that "a municipal defendant's failure to fire or reprimand officers" may evidence a policy of deliberate indifference to their misconduct. Henry v. County of Shasta, 132 F.3d 512, 520 (9th Cir. 1997).

Klickitat County lists the various disciplinary sanctions issued to MacDonald during his tenure at the Sheriff's Department under Sheriff Mace.

- He received a letter of reprimand on July 2, 2001, for disobeying a superior's orders.
- On August 6, 2001, he received another letter of reprimand for disobeying a directive from Sheriff Mace about releasing information.
- On March 21, 2002, he received a verbal warning for making a statement to a citizen that she believed was inappropriate.
- On October 3, 2003, he received a written reprimand for using inappropriate language with a suspect.
- On October 23, 2003, he received a three-day unpaid suspension for inappropriately using his firearm as an impact weapon during an

incident.

Klickitat County submits that there is no evidence that MacDonald was not properly supervised, trained, or disciplined.

Plaintiffs submit in their Statement of Facts that "[w]hen citizen complaints were made, and even when they were sustained, they were not tracked or counted on the deputy's record unless the undersheriff happened to bring them up at the time of the deputy's annual evaluation." (Ct. Rec. 138, at 30, ¶149). In support, they cite to two pages of Exhibit 45 that do not exist. Plaintiffs' assertion concerned the Court, for if there were evidence that this was so, then municipal liability would be a close question. Consequently, the Court searched Plaintiffs' exhibits for any evidence that would support such a conclusion and found no

The Court also looked at Exhibit 54, which contains excerpts of the deposition of Sheriff Mace. This deposition includes much discussion of the handling of citizen complaints, but it nowhere states that citizen complaints were not properly investigated. (See Ct. Rec. 137, at 253-58; Mace Dep. at 35-44, 59-

The Court examined Exhibit 46, which contains excerpts of the deposition of Undersheriff Erik Anderson. During that deposition, the witness examined MacDonald's performance evaluations from two years in which citizens complained about his behavior on two occasions. The performance evaluations did not reference the complaints at all. The witness, who did not prepare the performance evaluations, speculated that "we weren't always in the field as sergeants kept apprised of complaints . . . . We weren't always being informed as to what our people were being counseled for or disciplined. . . . But if [MacDonald] had a complaint during this evaluation period, especially one that was founded, you would think it would be here. I don't know why it is not." (Ct. Rec. 137, at 203; Anderson Dep. at 94). This testimony does not establish that the Sheriff's Office had a policy of not tracking or counting citizen complaints.

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admissible evidence that would support it.

Accordingly, taking Plaintiffs' version of the facts as true, there is insufficient evidence of a policy or custom that amounts to deliberate indifference of or a ratification of MacDonald's actions, nor is there sufficient evidence that such a policy or custom was the driving force behind MacDonald's decision to issue a citation to Mrs. Ciske. The Court therefore grants Klickitat County's motion for summary judgment on this claim.

### 2. State Law Malicious Prosecution Claim

To succeed on a claim for malicious prosecution in Washington, a plaintiff must allege and prove the following:

(1) that the prosecution claimed to have been malicious was instituted or continued by the defendant; (2) that there was want of probable cause for the institution or continuation of the prosecution; (3) that the proceedings were instituted or continued through malice; (4) that the proceedings terminated on the merits in favor of the plaintiff, or were abandoned; and (5) that the plaintiff suffered injury or damage as a result of the prosecution.

Bender v. City of Seattle, 99 Wn.2d 582, 593 (1983) (quoting Gem Trading Co. v. Cudahy Corp., 92 Wn.2d 956, 962-63 (1979)). Plaintiff bears the burden of proving "malice" in a malicious prosecution case. *Id.* "Malice" has become a term of art in malicious prosecution cases, and it may be established

by proving that the prosecution complained of was under taken from improper or wrongful motives or in reckless disregard of the rights of the plaintiff. Impropriety of motive may be established... by proof that the defendant instituted the criminal proceedings against the plaintiff (1) without believing him to be guilty, or (2) primarily because of hostility or ill will towards him, or (3) for the purpose of obtaining a private advantage as against him.

Id. at 594.

As discussed above, taking Plaintiffs' version of the facts as true, there exist genuine issues of material fact which preclude judgment as a matter of law on their State law malicious prosecution claim. The Court therefore denies

IT IS SO ORDERED. The District Court Executive is hereby directed to enter this Order and to furnish copies to counsel.

DATED this \_\_\_ day of April, 2008.

ROBERT H. WHALEY Chief United States District Judge

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